# Village of Lyons, Illinois

A Historic Community with a Vision for the Future



ANNUAL BUDGET FOR FISCAL YEAR 2020

# 2020 Annual Budget

# **Members of the Village Board**

Christopher Getty	MAYOR
IRMA QUINTERO	Clerk
Pat Alonzi	TRUSTEE
Teresa Echeverria	TRUSTEE
Daniel Hilker	TRUSTEE
Paul Marchiori	TRUSTEE
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# **DEPARTMENT HEADS**

THOMAS SHEAHAN THOMAS HERION GORDON NORD JOHN PIERCE TEDDY TALA RYAN GRACE DANIEL DENYS

VILLAGE MANAGER POLICE CHIEF FIRE CHIEF DIRECTOR, BUILDING & PLANNING DIRECTOR, PARKS & RECREATION DIRECTOR, PUBLIC WORKS DIRECTOR, FINANCE

# VILLAGE OF LYONS

# BUDGET FOR FISCAL YEAR 2020

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# Village of Lyons

November 26, 2019

Honorable Christopher R. Getty, Mayor Members of the Board of Trustees Residents of the Village of Lyons

Attached is the annual budget for the Village of Lyons for the fiscal year ending December 31, 2020. The annual budget provides the financial resources and spending priorities in providing the overall municipal services of the Village.

A major portion of Village spending is for salaries and related employee benefits; a preponderance of these employment costs are controlled by collective bargaining agreements. The key objective is to make certain that salary costs can be funded from the Village resources to provide a structurally balanced budget.

These contracts, coupled with continued prudent expense control will allow the Village to maintain funding for the police pension plan in 2020 in accordance with state mandated actuarial funding guidelines. This results in the pension plan being 90% funded by 2040. This funding method results in increasing pension contributions over the next 20+ years. The Village is researching options to exceed the state funding guidelines by further increasing pension funding from economic development initiatives in the next five years to reduce the later increases, and achieve 100% funding by 2040.

The preparation of this budget required all departments to justify the services they are providing rather than simply increase previous budgets. The primary focus is to improve Village conditions with timely responses to infrastructure repairs. As quarry operations near completion, the Village is preparing to undertake commercial development initiatives on the land, which will in turn generate new revenues to fund infrastructure and pension obligations, as well as moderate future tax increases imposed on residents.

We look forward to providing quality services to the residents of the Village for another year.

Sincerely,

Thomas Sheahan Village Manager and Designated Budget Officer

# **Budget Overview**

The Village Budget is the culmination of planning and meeting to determine Village services and the costs to provide them. The Village Budget was prepared by the Finance Department on behalf of the Village Manager who serves as Budget Officer. This process replaced the Board holding hearing and developing budgets by action of the Village Board in May 2009.

The major cost component of the Village Budget is salaries and related employee benefits. Further, a majority of Village employees are represented by collective bargaining agreements that also dictate financial terms as well as work rules and staffing The constraints in these contracts levels. significantly limited the ability of the Village to restructure operations to improve the quality of services at a more affordable price. Since 2014, the Village has addressed the structural balance of the Village's budget; the Village no longer balances spending through deficits and borrowing. Further, the Village has developed a flexible budget that has reserve in the event to unanticipated reductions in revenues or unexpected expenditures.

# **Budget Process**

The following are the key steps to the preparation of the Budget:

- Compile financial information for previous year's audits and other Village financial data.
- Consolidation and summarization of Village payroll data. This includes all positions and salary levels based on union contract and management salary administration for non-union personnel. As noted above, all staffing was reviewed to make certain that they were necessary to provide services.

- Consult economic and tax revenue estimates from local economists and state revenue offices.
- Prepare departmental budgets for review with departmental heads.
- Compile overall budget and determine adequacy of Village resources to fund.

The Village budget will go into effect on January 1, 2020.

# Budget Preparation and Adoption Calendar

July – August 2019: Finance department compiles historical financial data and generates revenue estimates for budget year 2020.

**September 2019:** Staffing levels reviewed by Village department heads and salary and benefits schedules analyzed by Finance department.

**October 2019:** Preliminary budget generated by Finance department and departmental worksheets are created for review.

**November 18<sup>th</sup> – 22<sup>nd</sup>:** Budget meetings are held with the various department heads to discuss any changes and needs not addressed by preliminary budget.

**Monday, November 25<sup>th</sup>:** Budget finalized by Finance department and Village Manager.

**Thursday, November 28<sup>th</sup>:** Notice published in newspaper regarding budget availability to the public.

**Monday, December 2<sup>nd</sup>:** Preliminary budget available for inspection at Village Hall.

**Tuesday, December 17<sup>th</sup>, 2019:** Budget presentation and adoption of budget and tax levy following public hearing.

**Friday, December 20<sup>th</sup>, 2019:** Public Act 097-069 Disclosure published to website and tax levy filed with county clerk.

# **Community Profile**

Incorporated in 1888, Lyons is steeped in earlier historical roots. In 1673 French Explorer Louis Joliet and Jesuit missionary Father Pierre Marquette left Green Bay, Wisconsin by canoe in search of a western passage to the Pacific. As they traveled into the Spanish controlled area of Louisiana, they realized that the mighty Mississippi drained into the already well known Gulf of Mexico. With winter approaching, they headed north as guickly as possible. To save time the Pottawatomie Indians that were with them encouraged a change in the course to the Illinois River. This short cut led to the Des Plaines River and caused these travelers to discover "Le Portage". This half mile wide area of land connecting the Chicago River and the Des Plaines River, over which they could carry their canoes and supplies, was to become the discovery that they would both become famous for. Later known as the Chicago Portage, this small area became the "Gateway to the West", and was used by thousands of early settlers and traders traveling both east and west. The discovery of "Le Portage" was the impetus that led to Chicago becoming a center for the world trade.

Louis Joliet conceived the idea of constructing a canal to connect the two waterways. This idea was to become a reality 200 years later with the opening of the Illinois—Michigan Canal. Today, a statue stands in Lyons at the Chicago Portage National Historic Site just north of Interstate 55 along Harlem Avenue, commemorating this historic National Heritage Corridor which stretches southwest thru LaSalle, Illinois.

Hofmann Tower is one of the most impressive historical sites in the suburban area. This eight story castle-like concrete structure was built in 1908 by George Hofmann, Jr. The tower was the centerpiece of a large recreational area that included powered boat rides, canoeing, picnicking, dancing and orchestral concerts plus a large beer garden. For years, Hofmann Tower was the tallest building west of the Chicago's Loop and thrilled thousands of visitors with a breathtaking view of Chicago and the surrounding area.

The Village values high quality development and is always seeking to improve the quality of life for its residents. Lyons is an excellent location for all industrial, commercial, and retail businesses.

Three major arterial roads (Harlem Avenue (Rt. 43), 1st Avenue (Rt. 171), and Ogden Avenue (Rt. 34)) run through the Village as well as historic Route 66 (Joliet Avenue). Utilizing these three major arterial roads, businesses can easily access Interstates 55 or 290/88. In addition, the Village is a 10-minute drive from Midway Airport and a 30-minute drive from O'Hare Airport. The Village is also close to rail facilities in the cities of Chicago and Cicero.

The Village is located approximately 12 miles southwest of the Chicago loop and is home to 10,469 residents (US Census Bureau, 2018, American Community Survey). There are 4,159 occupied housing units in the Village and the median household income is \$47,226. The percent of Village residents in the labor force is 63.9% which is in line with the national average of 63.3%. Listed on the following page is a series information about the demographic, economic, social, and market characteristics of the Village.

The Village of Lyons's village hall is located at 4200 Lawndale Avenue, Lyons, IL 60534. Phone: (708) 442-4500.

Lyons's public school system included Elementary School District #103 and Morton High School District #201, along with Morton Community College.

The Village's government consists of a Village President, Village Clerk and six Village Trustees all of whom preside over six departments that serve and protect all who live, work and/or visit Lyons.

# Distribution of Lyons Citizens:

Age	Percent of Population
Under 5 years	8.2%
5 to 9 years	6.6%
10 to 14 years	7.1%
15 to 19 years	4.9%
20 to 24 years	8.1%
25 to 34 years	16.8%
35 to 44 years	11.3%
45 to 54 years	10.6%
55 to 59 years	5.6%
60 to 64 years	6.7%
65 to 74 years	8.9%
75 to 84 years	2.5%
85 years and over	2.6%

Source: U.S. Census Bureau, 2013-2017 American Community Survey

# Education, Population 18 Years and Over:

Education Level	Percent of Population
Less than HS Diplom	a 14.03%
High School Graduat	e 38.69%
Some College, No De	egree 22.99%
Associate's Degree	6.77%
Bachelor's Degree	10.99%
Graduate or Professi	onal 6.53%

Source: U.S. Census Bureau, 2013-2017 American Community Survey

## Income:

Household Income	Percent of Population
Under \$10,000	6.6%
\$10,000 to \$14,999	6.0%
\$15,000 to \$24,999	10.4%
\$25,000 to \$34,999	12.0%
\$35,000 to \$49,999	16.2%
\$50,000 to \$74,999	21.5%
\$75,000 to \$99,999	13.1%
\$100,000 to \$149,99	9 10.8%
\$150,000 to \$199,99	9 2.2%
\$200,000 or more	1.2%

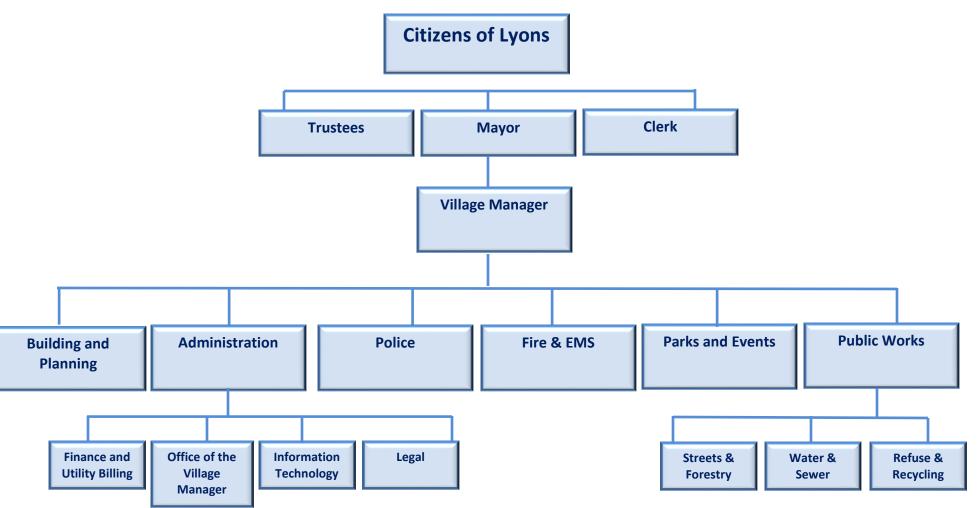
Source: U.S. Census Bureau, 2013-2017 American Community Survey

# **Economic Indicators:**

Median Family Income	\$ 60,980
Families above Poverty Level	88.5%
Median Home Value	\$156,300
Average Household Size	2.66 persons
Owner Occupied Homes	60.3%
Percentage of Veterans	5.9%

Source: U.S. Census Bureau, 2013-2017 American Community Survey

# **Organizational Chart**



# **Village Funds**

The accounts of the Village are organized on the basis of funds, each of which is considered a separate accounting entity. The Village's fiscal year is the calendar year. As required by Illinois Statutes, budgets are adopted for the Village's funds, which are summarized by the following fund types:

# Governmental Funds

These are the funds through which most of the functions of the Village are financed. These funds are budgeted on a modified accrual basis The focus of the modified of accounting. accrual basis of accounting is on available spendable resources; that is, the flow of resources into and out of the organization in providing services. The reported fund balance of the Village represents a measure of these resources. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than interest on long-term debt, are recorded when the liability is incurred, if measurable. Following are the Village's governmental funds:

# **General Fund**

The General Fund is the primary operating fund of the Village. It is used to account for all financial resources, except those required to be presented in another fund. The General Fund encompasses all of the primary functions for the Village including: administration, building and planning, parks and recreation, police, fire and public works.

# **Capital Improvement Fund**

Capital Improvement Funds are used to account for financial resources to be used for the acquisition of equipment, construction of major capital facilities or other long term projects, not reported in the enterprise fund or the TIF funds.

# **Economic Development Funds**

Tax Increment Funds are used for economic development and other projects within the boundaries of each tax increment district. The use of these funds is restricted by the project plan and for the repayment of principal and interest incurred for these projects.

# **Debt Service Fund**

The Debt Service Fund is used to account for the repayment of principal and interest on longterm obligations.

# Enterprise Funds

These funds are used to account for activities funded primarily through user charges. The basis of accounting used for budgeting these funds is accrual basis, with the exception of depreciation which has not been budgeted for. The focus of accrual accounting is mainly upon the determination of net income and the maintenance of capital. Therefore, included within these funds are all assets and liabilities associated with the fund's operations. Revenue are recognized under the accrual basis of accounting when earned and expenses are recorded as soon as they result in liabilities for benefits received, notwithstanding that the receipt or payment of cash may take place in another accounting period. For budgetary control purposes, the Village also appropriates the capital expenditures for the enterprise funds.

Enterprise funds are used to account for service that are financed and operated in a manner similar to a private business. The intention is for user fees to cover the cost of providing services. The Village operates the Water & Sewer Fund, Garbage Fund and an E-911 Fund as Enterprise funds.

Until August of 2018, the Village has consolidated the operations of the dispatch function into the E911 Fund. In August, Cook County took over operations of the Police Department's dispatch services, and Oak Lawn began operating the Fire Department's dispatch services. There is no longer activity associated with this fund, but it is presented to show the historical financial data.

# Fiduciary Funds

These fund types are used to account for assets held in trust for the beneficiaries of the Funds. Fiduciary funds cannot be used by the Village to support its operations and include in the budget for reporting purposes. Police and Fire Pensions account for both of the Village's Fiduciary Funds and are governed by independently governing bodies elected by the fund's beneficiaries.

# **General Fund**

# Description

The General Fund is used to account for the resources and activities associated with the majority of day-to-day operations of the Village. The General Fund receives the majority of Village revenues and utilizes these resources to fund general municipal services including general administration, building, zoning, and code enforcement, planning and economic development, police protection, fire protection, and highway and street maintenance.

# Fund Structure:

The General Fund is a governmental fund and therefore the revenues, expenditures, transfers, and financial results in the Fund are accounted for according to the modified accrual basis of accounting. Two categories of Fund Balance have been established for the General Fund to account for the revenues, expenditures, and accumulated assets in the Fund, these categories include:

- Unreserved this fund balance category is the amount available to use by the Village to fund day-to-day operations and meet any current or future obligations of the Village.
- Reserved this fund balance category represents the accumulated balance of revenues restricted by Illinois State Statute for a particular purpose. The restricted revenues include Hotel/Motel Taxes, State Drug Enforcement Seizures, Federal Drug Enforcement Seizures, Fines for Driving Under the Influence (DUI) of alcohol, and Foreign Fire Taxes. The reserved balance for each of these restricted revenue sources will be used in future years for the purposes to which they are restricted by statute (e.g., DUI assets will be used to purchase DUI enforcement equipment).

The Village has established a financial policy where the unreserved fund balance of the General Fund would be 20% of General Fund Expenditures. In addition, the Village intends to operate on a structurally balanced budget where current year's revenues, expenditures and net operating transfers will be balanced.

The 2020 budget includes a \$400,000 contingency line item. This line item is budgeted so that the Village is protected from any revenue shortfalls or unexpected expenditures during the fiscal year.

The overview of the historical General Fund operations and 2020 budgeted amounts are detailed on the following schedules.

## Village of Lyons, Illinois Schedule of Revenues, Expenditures, Transfers, and Changes in Fund Balance Fiscal Year 2019 Budget

#### **General Fund**

## Projected Financial Results for the Fiscal Years December 31, 2017 to 2020

	FY 2017 Actual	FY 2018 Actual	FY 2019 Budget	FY 2019 Projected	Recommended FY 2020 Budget
-	Actual	Actual	Dudget	Tojected	Dudget
Revenues	<b>5</b> 00 < 000	0.045.055	0.5.5.000	0.440.010	0.000
Tax Revenue	7,806,393	8,047,077	8,565,888	8,448,819	9,090,625
Intergovernmental Revenue	5,053	26,916	-	10,434	9,600
Licenses, Permits, and Fees	652,801	687,859	730,877	636,888	970,900 716 540
Charges for Services Fines and Forfeitures	504,780	456,076 299,997	485,296	604,016 224,251	716,540
Interest	461,115	,	634,791 25,000	334,351	324,525
	9,248	17,810	,	19,322	22,500
Miscellaneous Revenue	400,131	819,189	1,011,000	716,709	466,100
Total Revenue	9,839,521	10,354,924	11,452,852	10,770,539	11,600,790
Expenditures Current					
Administration	1,839,894	1,892,052	1,849,293	1,984,721	1,871,948
Building, Planning, Zoning	717,232	654,348	704,738	757,729	762,839
Police Department	4,183,980	4,361,385	4,128,619	4,319,067	4,242,328
Fire Department & ESDA	1,148,123	1,360,891	1,552,484	1,393,169	1,435,265
Recreation	396,179	417,799	387,719	373,874	373,136
Public Works	1,183,387	1,140,442	1,199,567	1,070,213	1,255,755
Capital Outlay	-		-		
Contingency	-	-	400,000	-	400,000
Total Expenditures	9,468,795	9,826,917	10,222,419	9,898,772	10,341,270
Excess (Deficiency) of Revenues					
Over Expenditures	370,726	528,007	1,230,433	871,767	1,259,520
Other Financing Sources (Uses) Transfers In	250,000	250,000	250,000	450,000	500,000
Transfers Out (Capital Projects)	-	-	-		
Transfers Out (Debt Service)	(740,000)	(973,576)	(1,239,114)	(1,205,000)	(1,600,000)
Total Other Financing Sources (Uses)	(490,000)	(723,576)	(989,114)	(755,000)	. (1,100,000)
Net Change in Fund Balance	(119,274)	(195,569)	241,319	116,767	159,520
Fund Balance at Beginning of Year	2,497,980	2,378,706	2,183,137	2,183,137	2,299,904
Fund Balance at End of Year	2,378,706	2,183,137	2,424,456	2,299,904	2,459,424

# **General Fund Revenues**

# **Property Taxes:**

Property taxes are levied upon all Village property owners at a calculated rate per \$1,000 of assessed property valuation on both real and personal property. The tax levy is established by the Village by December 31 each year to be collected the year after.

The Village determines the amount of property taxes its needs for operations. Based on this need, the Village levies their annual property taxes. In accordance with state law, the County Clerk calculates the maximum amount of property taxes in accordance with the Property Tax Extension Limitation Law ("PTELL"). PTELL limits increases to property taxes to the prior year's levy plus an increase in the consumer price index determined two years earlier.

Property taxes are collected by the County in two installments, the first in March and the second usually in September or October. The March bills are 55% of the previous year's levy.

## State Income Taxes:

A portion of the income taxes collected by the State of Illinois is segregated and distributed to local municipalities based on population. Income tax receipts are based on the overall Illinois economy and can vary based on economic conditions.

# **Municipal Sales Taxes**

The Village levies a sales tax equal to one percent of retail sales within the Village. The municipal sales tax is collected by the state and remitted to the Village. Taxes are a function of the commercial activity of Village businesses. On November 4, 2014, the residents of the Village voted to implement a 1% non-home rule sales tax. This sales tax is similar to the Municipal Sales tax except it excludes groceries and titled equipment. The Village intends that this tax will fund capital expenditures particularly roads and alleys.

# Municipal Utility Taxes:

Taxes on electric, telephone and natural gas services are all classified as utility taxes. These taxes are billed on utility bills as a percentage of the total bill. Local utilities then remit these taxes either directly to the Village or through the state as part of a statewide collection process. These taxes are a function of utility usage that depends on numerous factors including consumption, conservation efforts, rates and environment.

## **Other Revenues**

The Village is a non-home rule municipality under the laws of the State of Illinois. As a result, the Village can only levy for taxes and fees that are permitted according to state statutes. Some of those revenues can only be imposed after referendum.

Licenses, permits, and fees are levied to recover the costs of government regulation such as building codes and liquor regulations and to partially offset costs for police such as vehicle licenses. Charges for services are to recover costs of services provided by the Village. In 2012, the Village has adjusted the amount of costs that are charged to the Water and Sewer Fund to better reflect the support of the General Fund to this fund rather than simply allocate salaries. Fines and forfeitures are levied regulation. The Village relies on a variety of revenue streams to fund services. A brief discussion of the major revenue sources coupled with a table detailing historical revenues and estimated revenues for 2020 follow.

	FY 2017	FY 2018	FY 2019	FY 2019	Recommended FY 2020
	Actual	Actual	Budget	Projected	Budget
General Fund					
Taxes					
Property Taxes					
General/Corporate	508,031	513,887	556,500	550,057	594,442
Police Protection	626,140	518,677	567,000	558,064	546,810
Fire Protection	357,585	339,262	372,750	364,090	357,236
Ambulance Service	124,942	92,363	105,000	99,356	95,263
Street & Bridge	49,341	42,550	48,300	46,246	45,727
Liability Insurance	42,038	38,183	43,050	41,343	40,963
IMRF	90,248	84,627	89,250	90,532	47,631
Social Security	85,903	80,863	91,350	86,446	47,631
Auditing	26,601	34,682	31,500	37,422	38,105
Police Pension	950,621	1,078,819	1,155,000	1,121,849	1,238,420
Fire Pension	51,115	52,943	58,800	55,070	56,205
Road & Bridge	31,916	31,682	33,600	29,784	30,380
Total Property Taxes	2,944,481	2,908,538	3,152,100	3,080,259	3,138,813
Other Taxes					
Municipal Sales Tax	1,496,129	1,590,979	1,693,000	1,673,642	1,849,824
Non-Home Rule Sales Tax	744,078	818,736	808,000	860,215	1,017,231
Replacement Tax	55,797	53,933	53,592	64,684	65,978
Municipal Income Tax	986,041	1,024,039	1,060,000	1,074,918	1,096,416
Local Use Tax	277,181	310,729	330,650	362,143	412,843
Telecommunication Tax	191,689	165,257	150,000	134,593	114,404
Electric Tax	278,415	293,132	295,000	281,839	284,658
Natural Gas Tax	123,796	134,620	137,632	146,696	149,630
Cable TV Tax	125,743	116,893	116,200	115,856	116,893
Food & Beverage Tax	220,351	224,981	236,913	239,780	277,075
Hotel/Motel Tax	80,679	81,410	92,809	63,325	60,159
Foreign Fire Tax	13,496	14,131	14,696	14,925	15,522
Gasoline Tax	-	-	50,000	-	45,000
Host Tax	-	-	-	-	80,000
Gaming Fees	268,517	309,699	375,296	335,944	366,179
Total Other Taxes	4,861,912	5,138,539	5,413,788	5,368,560	5,951,813
Total Taxes	7,806,393	8,047,077	8,565,888	8,448,819	9,090,625
Intergovernmental					
Grants & Rmbsmnts	5,053	26,916	-	10,434	9,600
Total Intergovernmental	5,053	26,916	-	10,434	9,600

# Village of Lyons, Illinois General Fund Revenues Fiscal Year 2017 Actual to Fiscal Year 2020 Estimate

	FY 2017	FY 2018	FY 2019	FY 2019	Recommend FY 2020
Licenses, Permits, & Fees	Actual	Actual	Budget	Projected	Budget
Riverside Lawn Fire District Fees	2,000	39,437	40,000	-	
Liquor License	75,550	62,685	35,000	50,000	50,00
Vehicle License	224,167	212,019	244,785	222,931	228,50
Building Fees	261,194	273,843	301,092	261,175	587,40
Business License	89,890	99,875	110,000	102,782	105,00
Total Licenses, Permits, & Fees	652,801	687,859	730,877	636,888	970,90
Charges for Services					
Antenna Agreements	173,880	172,908	172,000	173,088	177,4
Ads on Village Property	4,189	3.133	4,000	3,058	3,50
Fire Recovery Fee	9,972	8,749	9,000	17,406	15,00
Police & Fire Reports	6,394	2,872	4,796	2,706	2,50
Ambulance Service Fees	284,296	227,427	275,000	281,966	275,00
Recreation Fees	26,049	19,002	275,000	22,381	273,00
ETSB Reimbursement	20,049	21,985	20,500	99,358	23,00 84,00
District Officer Reimbursement	-	21,985	-	99,338	
State Road Maintenance	-	-	-	4,053	130,00 4,12
Total Charges for Services	504,780	456,076	485,296	604,016	716,54
-					
Fines & Forfeitures	2 500			1.5	
Liquor Fines	2,500	-	-	15	100 50
Nuissance Abatement & Adjudicatio	187,031	122,973	150,000	141,227	132,50
State Y-Tickets	29,519	20,039	40,000	29,918	30,00
Parking P-Tickets	130,722	138,674	145,000	138,624	139,00
Towing Fee P Tickets	13,630	16,050	16,500	12,459	13,00
DUI Fines	5,645	896	1,460	1,450	1,50
Red Light Photo Enforce	-	-	250,000	-	
Alarm Board Fees	225	15	50	-	
State DEF Seizures	90,758	-	15,000	7,954	3,50
Federal DEF Seizures	-	-	15,000	1,504	3,50
Other	1,085	1,350	1,781	1,200	1,50
Total Fines & Forfeitures	461,115	299,997	634,791	334,351	324,52
Total Interest	9,248	17,810	25,000	19,322	22,50
Miscellaneous					
Sale of Village Assets	6,707	13,631	20,000	5,409	10,00
Rent of Village Assets	6,700	13,749	253,500	49,217	250,00
Senior Taxi Fees	2,751	1,721	2,500	1,200	1,10
Project & Program Reimbursements	-	-	-	9,572	,
Insurance Recovery	95,500	54,221	50,000	39,775	40,00
Cobra Premium Payments	3,395	819	-		10,00
Quarry Royalty & Rmbsemnt	241,274	710,247	650,000	600,000	150,00
Miscellaneous Revenue	43,804	24,801	35,000	11,535	150,00
Total Miscellaneous	400,131	819,189	1,011,000	716,709	466,10
=	,	,		,	, -
otal General Fund	9,839,521	10,354,924	11,452,852	10,770,539	11,600,79

# General Fund Expenditures Administration

	FY 2017 Actual	FY 2018 Actual	FY 2019 Budget	l FY 2019 Projected	Recommended FY 2020 Budget
Administration					
Salaries & Benefits	602,861	604,949	658,725	678,772	736,588
Professional Services	108,421	101,079	19,500	24,681	20,215
Communications	49,750	33,987	115,600	114,372	114,600
Professional Development	37,387	50,269	25,400	22,661	24,700
Operations	157,222	39,511	45,965	43,446	38,850
Other Expenditures	5,788	16,167	-	19,060	6,000
Interfund Cost Transfer	(520,000)	(520,000)	(527,900)	(527,900)	(527,900)
	441,429	325,962	337,290	375,092	413,053
Legal Services					
Professional Services	257,882	276,736	271,100	437,130	290,600
	257,882	276,736	271,100	437,130	290,600
Finance					
Salaries & Benefits	332,499	404,638	376,744	386,500	386,075
Professional Services	219,598	211,627	238,520	157,226	147,500
Operations	16,918	21,643	14,150	27,559	13,000
Other Expenditures		2,590	-	2,720	-
	569,015	640,498	629,414	574,006	546,575
Risk Management					
Professional Services	242,455	221,614	218,500	213,640	219,000
Other Expenditures	-	-	-	-	-
	242,455	221,614	218,500	213,640	219,000
Technology & Communications					
Salaries & Benefits	47,284	89,035	100,288	106,095	116,221
Professional Services	42,196	45,628	51,200	50,539	53,500
Communications	-	7,063	6,000	-	-
Other Expenditures	84,045	58,084	60,000	64,729	58,000
	173,525	199,810	217,488	221,362	227,721
Building & Grounds					
Professional Services	41,452	55,055	57,500	53,315	57,500
Operations	114,136	172,377	118,000	110,177	117,500
	155,588	227,432	175,500	163,492	175,000
Administration Department Total	1,839,894	1,892,052	1,849,292	1,984,721	1,871,948

# Mission

The Administration Department is responsible for implementing the policies and procedures established by the Corporate Authorities of the Village.

The Department is also responsible for the management and coordination of Village departments and resources to maximize the organization's efficiency and effectiveness.

#### **Responsibilities and Services**

The Administration Department directs the administration and execution of the policies and goals established by the corporate authorities of the Village. The Department provides management and administrative support to operating Departments to promote an equal distribution of resources, organizational consistency in policy implementation, and reduction in duplication of efforts. The Department is responsible for establishing and enforcing internal policies and procedures to ensure effective and efficient operations within the organization.

Oversight of the budgeting and purchasing processes is also a responsibility of the Other areas of responsibility Department. include financial reporting, human resources, risk management, utility billing, and technology. The Department interacts on a regular basis with residents and businesses in the community due to its responsibilities of providing general information to the public, coordinating community outreach programs, and administering customer service processes, including water, sewer and garbage billing.

The Administration Department includes six Divisions to provide the services described above. These divisions include:

- Village Administration
- Legal Services
- Finance & Utility Billing
- Risk Management
- Technology & Communications
- Building & Grounds

Each Division contributes to the implementation and accomplishment of Departmental goals by providing services in specific areas of responsibility.

## Services:

- Communicate with Village Board and other governmental bodies
- Implement Strategic Plan to Improve Village Services to Residents
- Manage and oversee compliance of Capital Projects related to debt covenants and capital grant awards
- Maintain Village Financial Management
  Software

# Staffing:

Staffing levels for the upcoming year are expected to remain the same with the exception of the Finance department. The finance department was operating with two part-time cash receipt clerks, but will operate with one full-time cash receipts clerk in 2020.

Administration							
FTE Employees							
2018 2019 2020							
Village Manager	0.5	0.5	0.5				
Finance	3.75	4.75	4.5				
Media Tech	1	1	1				
Administrative Support	3.25	3.25	3.25				
Total	8.5	9.5	9.25				

# Building

					Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
	Actual	Actual	Budget	Projected	Budget
Building, Planning & Zoning					
Building					
Salaries & Benefits	506,221	533,358	554,213	587,276	599,239
Professional Services	120,324	60,550	69,500	118,916	104,500
Communications	12,409	8,111	7,325	8,025	7,450
Professional Development	2,152	5,338	3,450	3,680	850
Operations	76,126	46,991	70,250	39,831	50,800
Total Building, Planning & Zoning	717,232	654,348	704,738	757,729	762,839

# Mission

The mission of the Building Department is to promote the safety, public health, sanitation, welfare and economic prosperity of the Village by encouraging appropriate development, regulating building standards and enforcing zoning and community standard ordinances.

# **Responsibilities and Services**

The Building is responsible for maintaining, administering, and enforcing the codes, ordinances, documents, maps, and policies of the Village as they relate to planning, zoning, construction, and property maintenance.

The Building Department also oversees the completion of the filling of the former Material Services Quarry. When completed, the land reverts to the Village for economic development.

Recently, the Building Department has taken the lead role in addressing vacant houses. This includes maintaining yards if the owner or bank does not do so, monitoring compliance, and in extreme cases, demolishing dangerous structures.

# Services:

- Conduct Code Enforcement
- Issue Building Permits
- Perform Building & Zoning Review
- Process Blight & Building Adjudication
- Schedule & Complete Property Inspections

# Staffing:

There are no changes to the building department's staffing levels in the upcoming years.

FTE Employees						
	2018 2019 2020					
Building Director	1	1	1			
Inspector	2.5	3.25	3.25			
Administrative Support	1.75	1.75	1.75			
Total	5.25	6	6			

# Police

	FY 2017	FY 2018	FY 2019	FY 2019	Recommended FY 2020
	Actual	Actual	Budget	Projected	Budget
Police Department					
Salaries & Benefits	2,271,441	2,233,748	2,204,053	2,318,996	2,271,452
Police Pension	950,620	1,087,645	1,200,000	1,200,000	1,300,000
PEDA Expense	60,210	122,298	98,821	93,047	92,798
Professional Services	41,763	298,071	412,494	354,953	357,186
Communications	12,850	11,317	11,100	21,399	31,942
Professional Development	170,675	16,087	21,250	22,934	25,000
Operations	676,421	592,219	180,900	307,738	163,950
Total Police Department	4,183,980	4,361,385	4,128,618	4,319,067	4,242,328

## Mission

The mission of the Police Department is deliver quality law enforcement services to residents and businesses of the Village of Lyons and to provide them with a safe and secure environment that fosters a sense of security in person, property and mind. The Department accomplishes this by enforcing the law, preserving peace, preventing crime, controlling traffic, and protecting civil rights and liberties.

#### **Responsibilities and Services**

The Police Department provides the Village of Lyons with a full range of police services including crime investigations, juvenile crime investigations, patrol operations, traffic and parking enforcement, crime prevention education, and community policing. To effectively provide these services, the following divisions within the Police Department have been established:

- Administration
- Patrol Operations
- Records Management

## Services:

- Criminal Investigations
- Neighborhood Patrolling
- Drug Enforcement & Tactical
  Investigations
- DUI Checkpoints
- Enforcing Local Ordinances
- Records Collection and Maintenance
- School Crossings & Traffic Control

# Staffing:

The Police department plans to hire three Tier II officers and a part-time community service officer in the upcoming year. The goal is to alleviate part-time and overtime costs, as well as restore staffing levels to a recommended level.

Police Department FTE Employees								
2018 2019 2020								
Chief of Police	1	1	1					
Deputy Chief of Police	0.25	0	0					
Police Officer	6.75	10.25	14					
Part-Time Officers	4.5	3.25	2					
Community Svc Officer	0	0	0.25					
Administrative Support	2.25	3	2.5					
Records	0	1	1					
Crossing Guards	1	1	1					
Total	15.75	19.5	21.75					

# **Fire**

					Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
	Actual	Actual	Budget	Projected	Budget
Fire Department					
Operations					
Salaries & Benefits	454,792	508,229	578,064	489,098	555,492
Fire Pension	59,106	58,379	56,000	58,593	58,593
Communications	34,134	120,059	101,240	9,170	5,825
Professional Development	18,452	28,662	52,980	42,055	47,890
Operations	135,848	158,300	231,200	265,837	256,875
	702,332	873,629	1,019,484	864,753	924,675
Emergency Medical Services					
Professional Services	434,817	473,062	472,000	475,087	484,589
Operations	10,974	14,200	61,000	53,329	26,000
	445,791	487,262	533,000	528,416	510,589
Total Fire Department	1,148,123	1,360,891	1,552,484	1,393,169	1,435,265

# Mission

The mission of the Fire Department is to protect the lives and property of the residents of the Village of Lyons by providing exceptional emergency fire and medical services.

# **Responsibilities and Services**

The Fire Department provides the Village with a full range of fire and emergency services including fire suppression, emergency medical services, fire prevention, and community education. To effectively provide these services, the Fire Department has established three divisions:

- Operations
- Emergency Medical Services

Each Division contributes to the implementation and accomplishment of Departmental goals by providing services in specific areas of responsibility.

# Services:

- Community Fire Prevention Safety Talks
- Emergency Medical Services
- Fire Investigations
- Hazardous Materials Response
- Pre-Incident & Disaster Planning
- Property Conservation
- Rescue Operations & Procedures

# Staffing:

Staffing levels are expected to remain relatively stagnant in the Fire Department. There are plans to hire additional part-time firefighters to increase Paid-On-Call staffing.

FTE Employees							
		2018	2019	2020			
Fire Chief		1	1	1			
POC Firefighter		3.25	1.75	5			
POC Admin Support		1	1	1			
	Total	5.25	3.75	7			

# **Recreation and Events**

					Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
	Actual	Actual	Budget	Projected	Budget
Recreation and Events					
Recreation Department					
Salaries & Benefits	164,382	128,224	134,559	144,917	149,236
Professional Services	400	-	-	(1,876)	1,000
Communications	11,242	115	200	239	-
Operations	220,155	289,460	252,960	230,593	222,900
Total Recreation and Events	396,179	417,799	387,719	373,874	373,136

# Mission

Recreation and Community Events has as its mission the provision of year round recreation services to community residents and the administration and coordination of community events throughout the year.

## **Responsibilities and Services**

The Recreation and Community Events Department is dedicated to enhancing the quality of life of Village residents by providing recreation services and various community events for the enjoyment of the residents. The Recreation Division provides various classes, programs, and trips for residents of the Village of all ages. The Events Divisions are responsible for coordinating and providing resources for various community events.

## Services & Events:

- Easter Egg Hunt
- Father's Day Car Show
- Senior Citizen activities and trips
- Youth recreation programs and classes
- Youth Summer Camp
- July 4<sup>th</sup> Parade & Fireworks
- Halloween Monsters in the Park
- Music In the Park
- Breakfast with Santa

# Staffing:

There are no expected changes to staffing levels in the parks department during budget year 2020.

Parks						
FTE Employees						
	2018 2019 2020					
Recreation Director	1	L	1	1		
Personnel	2	2	2.5	2.25		
Тс	otal 3	3	3.5	3.25		

# **Public Works**

	FY 2017 Actual	FY 2018 Actual	FY 2019 Budget	FY 2019 Projected	Recommended FY 2020 Budget
Public Works					
Salaries & Benefits	1,285,276	1,279,605	1,319,727	1,237,935	1,362,455
Professional Services	16,640	1,869	5,000	8,591	11,500
Communications	32,304	8,564	5,940	3,238	5,850
Professional Development	-	-	400	116	450
Operations	374,167	375,404	399,000	350,832	406,000
Interfund Cost Transfer	(525,000)	(525,000)	(530,500)	(530,500)	(530,500)
Total Public Works	1,183,387	1,140,442	1,199,567	1,070,213	1,255,755

# Mission

The mission of the Public Works Department is to enhance community order, health, safety, and aesthetics through proper administration and good management of the review, design, construction, and maintenance of the Village's infrastructure.

# **Responsibilities and Services**

The Village's Public Works Department is responsible for maintaining a safe and reliable infrastructure and providing quality water and sewer services and refuse services to Village residents and businesses.

To accomplish the department's varying responsibilities, the following five Divisions within the Public Works Department have been established:

- Administration
- Streets & Forestry
- Garage
- Water and Sewer
- Garbage Collection

Each Division contributes to the implementation and accomplishment of Departmental goals by undertaking activities and providing services in specific areas of responsibility. The activities and services of the various Divisions are outlined as follows.

## Services:

- Alleyway grading and maintenance
- Cut grass and weeds in public areas
- Ice & snow removal from Village streets and sidewalks
- Installation, repair and replacement of street signs and posts
- Maintenance and repair of all Village vehicles and equipment
- Street patching, repairs and maintenance
- Street sweeping, striping and signage
- Tree trimming & removal of dead, dying & diseased trees

## Staffing:

The Public Works department plans to increase the amount of Tier II workers to both replace recently retired Tier I employees and to restore have more adequate staffing levels for the upcoming budget year. The department has been operating with reduced staffing levels for the past several years.

Public Works FTE Employees								
2018 2019 2020								
Public Works Director	1	1	1					
Deputy Director	1	1	1					
Tier I Foremen	2	1.5	1					
Tier I Operator	3	2.5	2					
Tier II	2.25	3.5	6.75					
Mechanic	1	1	1					
Part-Time Utility Workers	3.75	3.25	5					
Total	14	13.75	17.75					

# **Capital Projects Fund**

#### Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

#### Capital Improvement Fund

#### Fiscal Year 2017 through Fiscal Year 2020 Proposed Budget

					Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
_	Actual	Actual	Budget	Projected	Budget
Revenues					
Intergovernmental Revenue	273,660	274,616	285,000	333,234	466,847
Interest	211	1,391	1,200	929	1,000
Grant Revenue	539,434	480,492	-	45,000	110,000
Sale of Capital Assets	69,535	-	-	-	-
Project Contributions	-		-	22,200	500,000
Total Revenue	882,840	756,499	286,200	401,363	1,077,847
Expenditures					
Capital Outlay	3,561,953	1,578,874	1,500,000	1,277,417	5,100,000
Principal Payments	100,000	-	-	-	-
Cost of Issuance	65,000	34,300	-	-	-
Total Expenditures	3,726,953	1,613,174	1,500,000	1,277,417	5,100,000
Excess (Deficiency) of Revenues					
Over Expenditures	(2,844,113)	(856,675)	(1,213,800)	(876,054)	(4,022,153)
Other Financing Sources (Uses)					
Bond Proceeds including Net Bond Premium	4,100,000	1,800,000	1,500,000	6,100,000	-
Transfers In	-	-	-	-	-
Transfers Out	(250,000)	(250,000)	(250,000)	(550,000)	(500,000)
Total Other Financing Sources (Uses)	3,850,000	1,550,000	1,250,000	5,550,000	(500,000)
Net Change in Fund Balance	1,005,887	693,325	36,200	4,673,946	(4,522,153)
Fund Balance at Beginning of Year	(1,367,782)	(361,895)	331,430	331,430	5,005,376
Fund Balance at End of Year	(361,895)	331,430	367,630	5,005,376	483,223

The Capital Projects Fund reflects funds that are earmarked for Capital Projects. The following are the key sources of funds to this fund:

- Motor Fuel Tax Allotment
- CDGB Grants (administered by Cook County)
- Illinois Department of Transportation Funds for Specific Road Projects
- Bond Funds
- Village designated funds

Funds need to be spent in accordance with compliance from the funding source. When projects are sold, the sales proceeds are restricted to the original funding source.

# **Tax Increment Financing Districts**

# Description

The Tax Increment Financing (TIF) District Funds include funds that collectively account for the revenues, expenditures, transfers, and ending financial results of the of Village's four separate TIF Districts. Districts are specific geographical boundaries and increments must be used for redevelopment within the district.

# Fund Structure:

The TIF District Fund is a governmental fund; this means the revenues, expenditures, transfers, and financial results in the Fund are accounted for according to the modified accrual basis of accounting. The Fund only has an Unreserved Fund Balance, which represents the amount available in the TIF Operations Fund to fund day-to-day operations and meet any current or future obligations of the Fund.

The Fund Balance of a TIF Fund is reserved for three purposes:

- 1) Debt Service Funds on hand in each TIF Fund for debt service payments.
- Capital Projects The amount related to unexpended commitments for construction projects.
- 3) Remaining Balances Restricted for economic development projects in each respective TIF districts. Any fund remaining at the end of the TIF Fund term are deemed surplus and distributed to the underlying taxing bodies.

# TIF Districts:

- #1: North Ogden Avenue and west of Joliet Avenue area along the riverfront
- #2: South Ogden Avenue and west of Joliet Avenue
- #3: South of Ogden Avenue on both sides of First Avenue
- #4: Former Material Service property bounded by Lawndale and Ogden Avenues

Since TIF Funds 1 and 2 and TIF Funds 3 and 4, respectfully, are contiguous, funds can be transferred between such funds for authorized purposes.

The TIF Districts will fund allocable debt service with an operating transfer to the Debt Service Fund. Any shortfalls in the TIF District Funds to fund debt service will be funded through general sales taxes.

## Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

## Tax Increment Financing District #1

	FY 2017	FY 2018	FY 2019	l FY 2019	Recommended FY 2020
	Actual	Actual	Budget	Projected	Budget
-	Tietuur	Tietuai	Dudget	Tiojeeteu	Dudget
Revenues	205 (05	220.025	275 000	0.44.015	275.000
Taxes	295,685	238,035	275,000	266,317	275,000
Interest	-	-	-	-	-
Total Revenue	295,685	238,035	275,000	266,317	275,000
Expenditures					
Developer Subsidies	_	_	-	_	_
Community Development	15,616	14,451	15,000	18,000	18,000
Debt Service	- ,	· ·	- ,	- ,	-,
Principal Retirement	-	-	-	-	-
Interest & Fiscal Charges	-	-	-	-	-
Issuance Cost		-			
Total Expenditures	15,616	14,451	15,000	18,000	18,000
Excess (Deficiency) of Revenues					
Over Expenditures	280,069	223,584	260,000	248,317	257,000
Other Financing Sources (Uses)					
Debt Issuance	-	-	-	-	
Transfers In	-	-	-	-	-
Transfers Out	(280,000)	(227,500)	(260,000)	(240,000)	(260,000)
Total Other Financing Sources (Uses)	(280,000)	(227,500)	(260,000)	(240,000)	(260,000)
Net Change in Fund Balance	69	(3,916)	-	8,317	(3,000)
Fund Balance at Beginning of Year	4,151	4,220	304	304	8,621
Fund Balance at End of Year	4,220	304	304	8,621	5,621

## Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

# Tax Increment Financing District #2

	FY 2017 Actual	FY 2018 Actual	FY 2019 Budget	FY 2019 Projected	Recommended FY 2020 Budget
Revenues					
Taxes	170,755	180,453	185,000	191,215	190,000
Interest	-	-	-	-	-
Total Revenue	170,755	180,453	185,000	191,215	190,000
Expenditures					
Developer Subsidies	-	-	-	-	-
Professional Services	-	-	-	-	-
Debt Service					
Principal Retirement	-	-	-	-	-
Interest & Fiscal Charges	-	-	-	-	-
Issuance Cost	-	-	-	-	-
Total Expenditures	-	-	-	-	
Excess (Deficiency) of Revenues					
Over Expenditures	170,755	180,453	185,000	191,215	190,000
Other Financing Sources (Uses)					
Debt Issuance	-	-	-	-	
Transfers In	-	-	-	-	-
Transfers Out	(170,000)	(181,000)	(185,000)	(190,000)	. (190,000)
Total Other Financing Sources (Uses)	(170,000)	(181,000)	(185,000)	(190,000)	(190,000)
Net Change in Fund Balance	755	(547)	-	1,215	
Fund Balance at Beginning of Year	1,516	2,271	1,724	1,724	2,939
Fund Balance at End of Year	2,271	1,724	1,724	2,939	2,939

### Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

## Tax Increment Financing District #3

				F	Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
	Actual	Actual	Budget	Projected	Budget
Revenues					
Taxes	565,932	389,195	600,000	610,511	670,000
Interest	8	2	-	-	
Total Revenue	565,940	389,197	600,000	610,511	670,000
Expenditures					
Developer Subsidies	-	-	-	-	-
Professional Services	-	-	-	-	-
Debt Service					
Principal Retirement	-	-	-	-	-
Interest & Fiscal Charges	-	-	-	-	-
Total Expenditures	-	-	-	-	-
Excess (Deficiency) of Revenues					
Over Expenditures	565,940	389,197	600,000	610,511	670,000
Other Financing Sources (Uses) Debt Issuance					
Transfers Out	(570,000)	(389,000)	(600,000)	(610,000)	(670,000)
Total Other Financing Sources (Uses)	(570,000)	(389,000)	(600,000)	(610,000)	(670,000)
Net Change in Fund Balance	(4,060)	197	-	511	-
Fund Balance at Beginning of Year	5,178	1,118	1,315	1,315	1,826
Fund Balance at End of Year	1,118	1,315	1,315	1,826	1,826

# Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

## Tax Increment Financing District #4

				]	Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
_	Actual	Actual	Budget	Projected	Budget
Revenues					
Taxes	20,321	71,350	120,000	90,752	115,000
Interest	7	-	-	-	-
Total Revenue	20,328	71,350	120,000	90,752	115,000
Expenditures					
Community Development	1,861				
Capital Outlay	140,000	104,472		90,000	15,000
Total Expenditures	141,861	104,472	-	90,000	15,000
Excess (Deficiency) of Revenues					
Over Expenditures	(121,533)	(33,122)	120,000	752	100,000
Other Financing Sources (Uses)					
Debt Issuance				800,000	-
Transfers In	250,000	109,000	300,000	300,000	300,000
Transfers Out	(270,000)	(75,850)	(400,000)	(400,000)	(400,000)
Total Other Financing Sources (Uses)	(20,000)	33,150	(100,000)	700,000	(100,000)
Net Change in Fund Balance	(141,533)	28	20,000	700,752	
Fund Balance at Beginning of Year	(718,416)	(859,949)	(859,921)	(718,416)	(17,664)
Fund Balance at End of Year	(859,949)	(859,921)	(839,921)	(17,664)	(17,664)

# **Debt Service Fund**

#### Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

#### Debt Service Fund

Fiscal Year 2017 through Fiscal Year 2020 Proposed Budget

				F	Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
	Actual	Actual	Budget	Projected	Budget
Revenues					
Taxes	659,896	636,974	655,900	664,754	678,049
Total Revenue	659,896	636,974	655,900	664,754	678,049
Expenditures					
Debt Service					
Principal Retirement	800,000	2,065,000	1,795,000	5,010,000	2,132,000
Costs of issuance	1,121,047	1,250,218	-	-	-
Interest & Fiscal Charges	-	-	1,210,111	1,210,111	1,361,555
Total Expenditures	1,921,047	3,315,218	3,005,111	6,220,111	3,493,555
Excess (Deficiency) of Revenues					
Over Expenditures	(1,261,151)	(2,678,244)	(2,349,211)	(5,555,357)	(2,815,506)
Other Financing Sources (Uses)					
Bond Proceeds including net bond premium	-	-	-	3,215,000	-
Transfers In	1,780,000	1,737,926	2,384,114	2,445,000	2,820,000
Transfers Out	-	-	-	-	-
Total Other Financing Sources (Uses)	1,780,000	1,737,926	2,384,114	5,660,000	2,820,000
Net Change in Fund Balance	518,849	(940,318)	34,903	104,643	4,494
Fund Balance at Beginning of Year	641,049	1,159,898	219,580	219,580	324,223
Fund Balance at End of Year	1,159,898	219,580	254,483	324,223	328,717

## Description

The Debt Service Fund accounts for the repayment of General Obligation Debt of the Village. The primary funding for this fund is a dedicated property tax levy for General Obligation and Limited Tax bonds. For all other debt, the Village appropriates funds from the General Fund and the TIF Funds and transfers the funds to the Debt Service Fund for payment. See Page 25 for Debt Service Schedule that summarizes the projected 2019 Debt Service.

Most of the outstanding General Obligation Debt was issued to fund the construction of the municipal center The other debt service detailed on the following page is alternative revenue bonds or debt certificates to fund TIF project costs. This debt is budgeted to be repaid from these sources. To the extent that there is insufficient revenue to repay such debt from these sources, the Debt Service and General Fund would be responsible.

# VILLAGE OF LYONS, ILLINOIS Debt Service Payments in 2020

General Obligation Debt							
		Principal	1	nterest		Total	
Series 2019A	\$	-	\$	25,300	\$	25,300	
Series 2015 C	\$	465,000	\$	99,000	\$	564,000	
Series 2015 D	\$	-	\$	20,150	\$	20,150	
	\$	465,000	\$	144,450	\$	609,450	
Sales Tax	Supported L	Debt					
		Principal	1	nterest		Total	
Series 2019B	\$	-	\$	315,483	\$	315,483	
Series 2019C	\$	165,000	\$	19,166	\$	184,166	
Series 2015 A	\$	-	\$	20,000	\$	20,000	
	\$	165,000	\$	354,649	\$	519,649	

Debt Supported by TIF Funds	

<b>````````````````````````````````</b>						_ ·
		Principal	1	nterest		Total
Alternative Revenue Bonds, Series 2014A	\$	500,000	\$	138,000	\$	638,000
Alternative Revenue Bonds, Series 2014B	\$	260,000	\$	316,119	\$	576,119
	\$	760,000	\$	454,119	\$1	L,214,119
Debt Supported by Income Tax/Other General Fund						
		Principal	1	nterest		Total
Installment Contracts, Series 2016A	\$	10,000	\$	-	\$	10,000
Installment Contracts, Series 2016B	\$	180,000	\$	15,262	\$	195,262
Alternative Revenue Bonds, Series 2017	\$	202,000	\$	104,000	\$	306,000
Alternative Revenue Bonds, Series 2018A	\$	100,000	\$	67,375	\$	119,878
	\$	492,000	\$	186,637	\$	678,637

Non-Home Rule Sales Tax Debt						
		Principal Interest		Total		
Series 2015 B	\$	155,000	\$ 221,700	\$ 376,700		
	\$	155,000	\$ 221,700	\$ 376,700		
	Grand Total \$	2,037,000	\$ 1,361,555	\$ 3,398,555		

# **Enterprise Funds**

# Description

The Water and Sewer Fund, Garbage Fund and E911 Fund comprise the Village's enterprise funds; this means the revenues, expenditures, transfers, and financial results in the Fund are accounted for according to the accrual basis of accounting. Three categories of Fund Balance have been established in the Fund to account for the revenues, expenditures, and accumulated assets in the Fund, these categories include:

- Unrestricted Net Assets this category of net assets is the amount available to be used by the Village to fund day-to-day operations and meet any current or future obligations of the Fund.
- **Restricted Net Assets** this category of net assets is the amount of assets that have been restricted for a particular purpose.

 Invested in Capital Assets, Net of Related Debt – this category of net assets is the value of the all of the capital assets of the Fund, net of any related debt that remains outstanding for the original construction or acquisition of the capital asset.

Conclusions about positive or negative financial results for the Enterprise Funds for a particular year are dependent on the increase or decrease in the overall Net Assets of the Fund. However, an analysis of the increase or decrease in the Unrestricted Net Assets is also important because the Village must maintain a sufficient balance of Unrestricted Net Assets to meet the operating needs of the specific enterprise fund.

# Water and Sewer Fund

#### Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

#### Water and Sewer Fund

## Fiscal Year 2017 through Fiscal Year 2020 Proposed Budget

		<b>EV. 2</b> 010	<b>TH</b> 2010		Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
-	Actual	Actual	Budget	Projected	Budget
Revenues					
Charges for Services	3,029,504	2,986,658	3,383,965	3,067,701	3,227,039
Operating Expenses					
Administration	395,000	463,750	402,900	402,900	402,900
Operations	2,142,393	2,242,483	2,243,500	2,270,569	2,139,930
Depreciation & Amortization	235,114	255,245	265,000	283,630	283,630
Total Expenditures	2,772,507	2,961,478	2,911,400	2,957,098	2,826,460
Operating Income	256,997	25,180	472,565	110,602	400,579
Nonoperating Expenses					
Principal Repayment	(230,098)	(285,291)	(405,191)	(369,041)	(425,556)
Interest and Fiscal Charges	(166,942)	(140,039)	(181,724)	(168,230)	(176,254)
Capital Outlay	(701,273)	(1,303,904)	(125,000)	(346,593)	(385,000)
Eliminations for Accounting					
Purposes	931,731	1,589,195	530,191	715,634	810,556
Transfers Out	-	-	-	-	-
Total Other Financing Sources (Uses)	(166,582)	(140,039)	(181,724)	(168,230)	(176,254)
Change in Net Assets	90,415	(114,859)	290,841	(57,627)	224,325
Net Assets - Beginning	3,929,251	4,019,666	3,904,807	3,904,807	3,847,180
Net Asset - Ending	4,019,666	3,904,807	4,195,648	3,847,180	4,071,504

# Description

The Water & Sewer Fund accounts for the revenues and expenses related to the provision of water and sewer services to Village residents and businesses. All activities necessary to providing these services are included in this Fund, including administration, billing and collections, operations, maintenance, capital improvements, and debt service.

# Services:

- Clean, Maintain and Repair all valves, water mains and sewer catch basins
- Install and maintain water meter equipment
- Maintain water distribution system with safe pressures
- Monitor water quality to meet and exceed all State and Federal requirements
- Operate and maintain one pumping station

#### Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

#### Garbage Fund

#### Fiscal Year 2017 through Fiscal Year 2020 Proposed Budget

	FY 2017 Actual	FY 2018 Actual	FY 2019 Budget	FY 2019 Projected	Recommended FY 2020 Budget
Revenues					
Charges for Services	645,991	659,647	721,400	676,318	729,937
Operating Expenses					
Administration	125,000	125,000	128,500	128,050	128,500
Operations	486,542	523,509	525,000	507,582	502,500
Capital Outlay	19,919	42,004	30,000	6,294	225,000
Eliminations for Accounting				-	
Purposes	(19,919)	(42,004)	(30,000)	(6,294)	(225,000)
Depreciation & Amortization	37,095	63,016	40,000	65,000	85,500
Total Expenditures	648,637	711,525	693,500	700,632	716,500
Operating Income	(2,646)	(51,878)	27,900	(24,314)	13,437
Change in Net Assets	(2,646)	(51,878)	27,900	(24,314)	13,437
Net Assets - Beginning	13,385	10,739	(41,139)	(41,139)	(65,453)
Net Asset - Ending	10,739	(41,139)	(13,239)	(65,453)	(52,016)

# Description

The Garbage Collection Fund accounts for the revenues and expenses related to the provision of waste and recycling collection and disposal services to Village residents and businesses. All activities necessary to providing these services are included in this Fund, including administration, billing and collections, and operations.

In 2015, the Village took over the operation of the collection of refuse and recycling materials from a private vendor. It is projected that the operation was profitable in the initial year of operation. The fund will ultimately repay the remaining deficit and equipment purchases.

#### Services:

- Garbage Toters available in three sizes: 35 Gallon, 65 Gallon and 95 Gallon
- One Large Item Collected per week (additional items can be picked up with stickers that are available for purchase at Village Hall)
- Single Bin Recycling Collection
- Unlimited Yard Waste Pick-Up (Must be in Brown Yard Waste Bags)

#### Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

#### Emergency 911 Fund

#### Fiscal Year 2017 through Fiscal Year 2020 Proposed Budget

	FY 2017 Actual	FY 2018 Actual	FY 2019 Budget	FY 2019 Projected	Recommended FY 2020 Budget
Revenues				-	_
E911 Surcharge	90,833	136,896	-	-	
Total Revenues	90,833	136,896	-	-	
Operating Expenses					
Salaries and Benefits	250,428	146,235	-	-	-
Operations	328,020	312,847	-	-	-
Interfund Charges	(550,000)	(331,041)	-	-	-
Depreciation & Amortization	-	-	-	-	
Total Expenditures	28,448	128,041	_	-	-
Operating Income	62,385	8,855		_	
Nonoperating Income				-	-
Transfer In	-	-	-		
Interest	-	-	-	0	-
Interest and Fiscal	-	-	-	-	-
Principal	-	-	-	-	-
Elimination for Accounting					
Purposes	-	-	-	-	-
Total Nonoperating Income	-	-	-	0	
Income (Loss) Before Transfers	62,385	8,855		0	
Transfers Out	-	-	-	-	
Change in Net Assets	62,385	8,855	-	0	-
Net Asset - Beginning	(71,240)	(8,855)	-	-	0
Net Asset - Ending	(8,855)	-		0	0

# Description

This fund accounted for the collection of certain E911 surcharges and dedicated them to providing dispatch service in the Village.

In August of 2018, Cook County took over operations of the Police Department's dispatch operations, and Oak Lawn took over operations of the Fire Department's operations. Expenditures related to these services are reflected in their respective departments in the general fund.

# **Fiduciary Funds**

# Description

The Police and Firefighter's Pension Funds account for the accumulation of assets that are being used and will be used in the future to meet the outstanding pension obligations of the Village for its Police Officers and Firefighters.

# Fund Structure:

The Pension Funds are both fiduciary fund types; this means the additions, subtractions, and assets held in trust for the Funds are accounted for according to the modified accrual basis of accounting. The two Funds have assets that are held in trust for the beneficiaries of the Funds, the pensioners and their eligible dependents.

# **Police Pension Fund:**

The Police Pension Fund is used to account for the additions, subtractions, and Net Assets Held in Trust for the future payment of pensions to the Village's full time Police Officers. The fund has numerous retirees and participants. The Fund has assets that are held in trust for the beneficiaries of the Fund: the pensioners and their eligible dependents. Full time fund managers are hired to manage the funds of the plan.

Historical funding has been below actuarial funding standards. Starting in 2011, the Village has increased funding to ensure the long term stability of the fund. In 2016, the Village began funding the full actuarial liability for the year in accordance with state actuarial standards. This funding will result in the fund being 90% funded by 2040.

# Fire Pension Fund:

The Fire Pension Fund is used to account for the additions, subtractions, and net assets held in trust for the future payment of pensions to the Village's Firefighter. This pension fund only has one retired member and therefore is not an active fund except for the payment of the pension to the retired member's surviving spouse. The Village funds the annual pension expenses on a pay as you go matter through the Fire Pension property tax. The Village anticipates to eliminate the fund after it fulfills its payment obligation to the current beneficiary.

# Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

# Police Pension Fund

	EV 2017	EV 2019	EV 2010	_	Recommended
	FY 2017	FY 2018	FY 2019	FY 2019	FY 2020
-	Actual	Actual	Budget	Projected	Budget
Additions					
Contributions - Employer	950,621	1,087,645	1,200,000	1,200,000	1,300,000
Contributions - Plan Members	103,355	77,055	79,523	85,004	83,829
Total Contributions	1,053,976	1,164,700	1,279,523	1,285,004	1,383,829
Investment Income					
Interest	261,251	361,016	-		-
Net Change in Fair Value	749,527	(636,745)	-		-
	1,010,778	(275,729)	-	-	-
Less Investment Expense	(24,105)	(24,244)	-	-	-
Net Investment Income	986,673	(299,973)	735,000	735,000	735,000
Total Additions	2,040,649	864,727	2,014,523	2,020,004	2,118,829
Deductions					
Benefits & Refunds	1,429,126	1,689,211	1,750,000	1,750,000	1,750,000
Administration	38,553	28,973	30,000	30,000	30,000
Total Deductions	1,467,679	1,718,184	1,780,000	1,780,000	1,780,000
Change in Net Assets	572,970	(853,457)	234,523	240,004	338,829
Net Plan Assets Held in Trust for Pension Benefits					
Beginning Balance	9,357,499	9,930,469	9,077,012	9,077,012	9,317,016
Ending Balance	9,930,469	9,077,012	9,311,535	9,317,016	9,655,846

# **Fire Pension Trust Fund**

# Village of Lyons, Illinois Fiscal Year 2020 Budget Schedule of Revenues, Expenditures, and Changes in Fund Balance

# Fire Pension Fund

	FY 2017	FY 2018	FY 2019	FY 2019	Recommended FY 2020
-	Actual	Actual	Budget	Projected	Budget
Additions Contributions - Plan Members	-	-	-	-	-
Contributions - Employer	59,106	58,379	58,600	58,600	58,600
Total Contributions	59,106	58,379	58,600	58,600	58,600
Investment Income					
Interest	138	255	150	150	150
Net Change in Fair Value	-	-	-	-	-
	138	255	150	150	150
Less Investment Expense	-	-	-		
Net Investment Income	138	255	150	150	150
Total Additions	59,244	58,634	58,750	58,750	58,750
Deductions					
Administration	-	-	-	-	-
Benefits & Refunds	58,593	58,593	58,593	58,593	58,593
Total Deductions	58,593	58,593	58,593	58,593	58,593
Change in Net Assets	651	41	157	157	157
Net Plan Assets Held in Trust for Pension Benefits					
Beginning	25	676	717	717	874
Ending	676	717	874	874	1,031

# Position and Salary Schedule

# Village of Lyons, Cook County, Illinois

2020 Budget

Positions and Salaries

dministation	FTE	Salary Range	То	otal Salary	То	tal Benefits	R	etirement	Tota	l Compensatio
Elected Officials		, 3		,		,				
Mayor / Liquor Commissioner	1.00	\$46,659 - \$46,659	\$	46,659	\$	33,445	\$	7,876	\$	87,98
Clerk	0.25	\$8,008 - \$8,008	\$	8,008	\$	-	\$	613	\$	8,62
Trustee	2.00	\$7,752 - \$13,132	\$	63,018	\$	75,346	\$	5,767	\$	144,13
Administration										
Boards & Commission	0.10	\$3,500 - \$4,500	\$	32,500	\$	-	\$	2,486	\$	34,98
Village Manager	0.50	\$95,000 - \$95,000	\$	95,000	\$	26,701	\$	7,268	\$	128,9
Liquor Commission	0.25	\$7,000 - \$7,000	\$	7,000	\$	-	\$	1,182	\$	8,1
Adminitrative Assistant	3.00	\$42,224 - \$76,960	\$	169,187	\$	42,698	\$	28,559	\$	240,4
Part-Time Administrative Support	0.50	\$23,400 - \$23,400	\$	23,400	\$	124	\$	1,790	\$	25,3
Workers Compensation					\$	2,372			\$	2,3
Finance										
Assistant Finance Director	1.00	\$73,840 - \$73,840	\$	73,840	\$	11,562	\$	12,464	\$	97,8
Accounting Clerk	3.00	\$32,760 - \$69,368	\$	170,830	\$	44,488	\$	28,836	\$	244,1
Financial Analyst	0.25	\$10,000 - \$15,000	\$	25,000	\$	-	\$	3,297	\$	28,2
Overtime			\$	4,750	\$	-	\$	802	\$	5,5
Tuition Reimbursement					\$	3,000			\$	3,0
Workers Compensation					\$	1,460			\$	1,4
Technology & Media										
Media Technician	1.25	\$2,500 - \$70,096	\$	72,596	\$	29,576	\$	12,023	\$	114,1
Workers Compensation					\$	386			\$	3
	13.10		\$	791,789	\$	271,159	\$	112,962	\$	1,175,9
uilding and Planning	FTE	Salary Range	То	tal Salary	То	tal Benefits	R	etirement	Tota	l Compensatio
Building Director	1.00	\$94,910 - \$94,910	\$	94,910	\$	20,051	\$	16,021	\$	130,9
Inspector	3.25	\$4,368 - \$83,200	\$	225,264	\$	65,300	\$	37,621	\$	328,1
Administrative Assistants	1.75	\$28,288 - \$36,400	\$	64,688	\$	42,892	\$	10,919	\$	118,4
Workers Compensation	1.75	\$20,200 \$30,400	Ŷ	04,000	\$	13,139	Ŷ	10,515	ŝ	13,0
Workers compensation	6.00		\$	384,862	\$	141,382	\$	64,562	\$	590,6
	0.00		Ş	304,002	Ş	141,302	Ş	04,302	Ş	350,0
arks and Recreation	FTE	Salary Range	То	otal Salary	То	tal Benefits	R	etirement	Tota	l Compensati
Recreation Director	1.00	\$56,992 - \$56,992	\$	56,992	\$	11,785	\$	9,725	\$	78,5
Part Time	2.25	\$11.00-\$15.00 per Hour	\$	57,000	\$	-	\$	4,361	\$	61,3
Overtime			\$	2,500			\$	191	\$	2,6
Workers Compensation					\$	4,455			\$	4,4
	3.25		\$	116,492	\$	16,240	\$	14,277	\$	147,00
olice	FTE	Salary Range	То	otal Salary	То	tal Benefits	D	etirement	Tota	l Compensatio
Chief of Police	1.00	\$125,008 - \$125,008	\$	125,008	\$	32,252	\$	1,813	\$	159,0
Police Officer	14.00	\$56,000 - \$97,538	\$	1,087,433	\$	257,668	\$	31,854	\$ \$	1,376,9
Part Time Police Officer	2.00	\$30 - 35 per hour	\$	125,000	\$	237,008	\$	9,563	\$ \$	1,370,3
		•	ې \$			-	ې \$			
Community Service Officer	0.25	\$25,000 - \$25,000		25,000	\$	-	\$ \$	1,913	\$	26,9
Crossing Guards	1	\$25 per Day	\$	32,000	\$		•	2,448	\$	34,4
Administration Assistant	2.50	\$19,968 - \$61,880	\$	140,088	\$	10,712	\$	16,716	\$	167,5
Records	1.00	\$38,480 - \$38,480	\$	38,480	\$	11,562	\$	4,330	\$	54,3
Overtime			\$	185,500	\$	-	\$	2,690	\$	188,1
Police Pension							\$	1,300,000		
Tuition Reimbursement					\$	2,500				
Workers Compensation					\$	90,683			\$	90,6
	21.75		\$ :	1,758,509	\$	405,377	\$	1,371,325	\$	2,232,7
re	FTE	Salary Range	То	otal Salary	То	tal Benefits	R	etirement	Tota	l Compensati
Fire Chief	1.00	\$122,762 - \$122,762	\$	122,762	\$	11,785	\$	20,722	\$	155,2
Paid on Call Administrative Support	1.00	\$59,800 - \$59,800	\$	59,800	\$	11,562	\$	9,569	\$	80,9
Paid on Call Firefighters	5.00	\$17.66 - \$28.75 per Hour		258,800	\$	615	\$	20,374	\$	279,7
Workers Compensation	5.00	\$17.00- \$28.75 per Hour	ڊ	238,800	\$	34,950	ڊ	20,374	\$ \$	34,9
Workers compensation	7.00		\$	441,362	\$	58,912	\$	50,665	\$	550,9
D				-		-		-		
ublic Works	FTE	Salary Range		otal Salary		tal Benefits		etirement		l Compensati
	1.00	\$96,928 - \$96,928	\$	96,928	\$	32,252	\$	16,361	\$	145,5
Public Works Director			\$	84,968	\$	37,451	\$	14,343	\$	136,7
Deputy Director	1.00	\$84,968 - \$84,968								445 3
Deputy Director Tier I - Foremen	1.00 1.00	\$80,704 - \$80,704	\$	80,704	\$	20,918	\$	13,623	\$	
Deputy Director	1.00					20,918 10,641	\$ \$	13,623 23,882	\$ \$	
Deputy Director Tier I - Foremen	1.00 1.00	\$80,704 - \$80,704	\$	80,704	\$					176,0
Deputy Director Tier I - Foremen Tier I - Equipment Operator	1.00 1.00 2.00	\$80,704 - \$80,704 \$73,507 - \$73,507	\$ \$	80,704 141,482	\$ \$	10,641	\$	23,882	\$	176,0 128,1
Deputy Director Tier I - Foremen Tier I - Equipment Operator Tier I - Mechanic	1.00 1.00 2.00 1.00	\$80,704 - \$80,704 \$73,507 - \$73,507 \$84,136 - \$84,136	\$ \$ \$	80,704 141,482 84,136	\$ \$ \$	10,641 29,820	\$ \$	23,882 14,202	\$ \$	176,0 128,1 329,9
Deputy Director Tier I - Foremen Tier I - Equipment Operator Tier I - Mechanic Tier II - CDL Tier II - Non-CDL	1.00 1.00 2.00 1.00 5.75 1.00	\$80,704 - \$80,704 \$73,507 - \$73,507 \$84,136 - \$84,136 \$49,920 - \$49,920	\$ \$ \$ \$	80,704 141,482 84,136 237,120 38,064	\$ \$ \$ \$	10,641 29,820 52,773	\$ \$ \$	23,882 14,202 40,026 6,425	\$ \$ \$ \$	176,0 128,1 329,9 68,7
Deputy Director Tier I - Foremen Tier I - Equipment Operator Tier I - Mechanic Tier II - CDL Tier II - Non-CDL Seasonal	1.00 1.00 2.00 1.00 5.75	\$80,704 - \$80,704 \$73,507 - \$73,507 \$84,136 - \$84,136 \$49,920 - \$49,920	\$ \$ \$ \$ \$	80,704 141,482 84,136 237,120 38,064 135,000	\$ \$ \$ \$	10,641 29,820 52,773	\$ \$ \$ \$	23,882 14,202 40,026 6,425 2,566	\$ \$ \$ \$	176,0 128,1 329,9 68,7 137,5
Deputy Director Tier I - Foremen Tier I - Equipment Operator Tier I - Mechanic Tier II - CDL Tier II - Non-CDL	1.00 1.00 2.00 1.00 5.75 1.00	\$80,704 - \$80,704 \$73,507 - \$73,507 \$84,136 - \$84,136 \$49,920 - \$49,920	\$ \$ \$ \$	80,704 141,482 84,136 237,120 38,064	\$ \$ \$ \$	10,641 29,820 52,773	\$ \$ \$	23,882 14,202 40,026 6,425	\$ \$ \$ \$	115,2 176,0 128,1 329,9 68,7 137,5 47,7 62,0

Village of Lyons 35